



COUNCIL

Minutes

for the meeting on

Tuesday, 28 October 2025

in the Council Chamber, Adelaide Town Hall

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Our Adelaide.
Bold.
Aspirational.
Innovative.

Present – The Right Honourable the Lord Mayor, Dr Jane Lomax-Smith (Presiding)

Deputy Lord Mayor, Councillor Snape

Councillors Abrahamzadeh, Cabada, Couros, Davis, Freeman, Maher, Martin, Noon and Dr Siebentritt

1 Acknowledgement of Country

At the opening of the Council meeting, the Lord Mayor stated:

‘Council acknowledges that we are meeting on traditional Country of the Kaurna people of the Adelaide Plains and pays respect to Elders past and present. We recognise and respect their cultural heritage, beliefs and relationship with the land. We acknowledge that they are of continuing importance to the Kaurna people living today.

And we also extend that respect to other Aboriginal Language Groups and other First Nations who are present today.’

2 Acknowledgement of Colonel William Light

The Lord Mayor stated:

‘The Council acknowledges the vision of Colonel William Light in determining the site for Adelaide and the design of the City with its six squares and surrounding belt of continuous Park Lands which is recognised on the National Heritage List as one of the greatest examples of Australia’s planning heritage.’

Councillor Maher entered the Council Chamber at 5.31 pm.

3 Prayer

The Lord Mayor stated:

‘We pray for wisdom, courage, empathy, understanding and guidance in the decisions that we make, whilst seeking and respecting the opinions of others.’

4 Pledge

The Lord Mayor stated:

‘May we in this meeting speak honestly, listen attentively, think clearly and decide wisely for the good governance of the City of Adelaide and the wellbeing of those we serve.’

5 Memorial Silence

The Lord Mayor asked all present stand in silence in memory of those who gave their lives in defence of their Country, at sea, on land and in the air.

6 Apologies and Leave of Absence

Leave of Absence:

Councillor Giles

7 Confirmation of Minutes - 14/10/2025 & 21/10/2025

Moved by Councillor Noon,
Seconded by Deputy Lord Mayor, Councillor Snape -

That the Minutes of the meeting of the Council held on 14 October 2025 and the Special meeting held on 21 October 2025, be taken as read and be confirmed as an accurate record of proceedings.

Carried

8 Declaration of Conflict of Interest

Councillor Martin declared a general conflict of interest in Item 12 – Recommendation 2 [Gouger Street Revitalisation Project – 70% Design], pursuant to Section 74 of the *Local Government Act 1999* (SA) as he is a member of the Adelaide Central Market Authority Board, but he will stay in the room, participate in the discussion and vote on the matter.

Councillor Freeman declared a general conflict of interest in Item 12 – Recommendation 3 [Speed Limit Review], pursuant to Section 74 of the *Local Government Act 1999* (SA) as she is employed by the Department for Infrastructure and Transport (DIT) who are the approval authority for speed limits, but as she has no direct involvement, she will stay in the room, participate in the discussion and vote on the matter.

9 Deputations

Lord Mayor advised the meeting that she had declined a deputation request regarding fish and fish tanks on private property, which is outside of Councils power to address.

10 Petitions**10.1 Petition - Hutt Street Revitalisation project**

Moved by Councillor Couros,
Seconded by Councillor Siebentritt -

THAT COUNCIL

1. Receives the petition containing 10 valid signatories, distributed as a separate document to Item 10.1 on the Agenda for the meeting of the Council held on 28 October 2025.

Carried

11 Advice of the Audit and Risk Committee - Special Meeting 17 October 2025

Moved by Councillor Siebentritt,
Seconded by Deputy Lord Mayor, Councillor Snape -

11.1 Recommendation 1 - Item 4.2 - 2025/26 Long Term Financial Plan update - Draft for Public Consultation**THAT COUNCIL:**

1. Notes Audit and Risk Committee feedback on the Draft 2025/2026 – 2034/35 Long Term Financial Plan document set out in Attachment A to Item 4.2 on the Agenda for the meeting of the Audit and Risk Committee on 17 October 2025.
2. Notes the advice of the Audit and Risk Committee following the consideration of the Long Term Financial Plan as follows:
 - 2.1. That the Audit and Risk Committee considers that the Draft 2025/2026 – 2034/35 Long Term Financial Plan is a prudent plan and appropriately responds to the financial sustainability observations of the ESCOSA report.

11.2 Recommendation 2 - Item 4.3 - Integrated Climate Strategy Annual Report 2024/25THAT COUNCIL:

1. Receives and notes the Integrated Climate Strategy 2030 – Resilient, Protected, Sustainable (ICS), Annual Report 2024/25 as contained in Attachment A to Item 4.3 on the Agenda for the Audit and Risk Committee held on 17 October 2025 in support of the delivery and monitoring of the ICS.
2. Receives and notes the 2025/26 Implementation Plan for the Integrated Climate Strategy 2030 – Resilient, Protected, Sustainable (ICS), Annual Report 2024/25 as contained in Attachment B to Item 4.3 on the Agenda for the Audit and Risk Committee held on 17 October 2025.
3. Authorises the Chief Executive Officer, or delegate, to make minor, typographical and technical amendments to the documents as contained in Attachment A and Attachment B to Item 4.3 on the Agenda for the Audit and Risk Committee held on 17 October 2025 for the purpose of finalising the document.

Carried

12 Recommendations of the Infrastructure and Public Works Committee - 21 October 2025**12.1 Recommendation 1 - Item 7.1 - Capital Works Monthly Project Update - September 2025**

Moved by Councillor Maher,
Seconded by Deputy Lord Mayor, Councillor Snape -

THAT COUNCIL

1. Notes the Capital Works Program Update for 30 September 2025 as contained within this report and Attachment A to Item 7.1 on the Agenda for the meeting of the Infrastructure and Public Works Committee held on 21 October 2025.

Carried

12.2 Recommendation 2 - Item 7.2 - Gouger Street Revitalisation Project - 70% Design

Moved by Councillor Freeman,
Seconded by Councillor Cabada -

THAT COUNCIL

1. Notes that the Gouger Street Revitalisation Project will continue to finalise design, service coordination, value management and authority approvals prior to progressing to procurement for construction.
2. Notes that further investigations will be undertaken during detailed design to respond to community feedback, including provision of:
 - Safe and convenient micromobility access for people wheeling and scooting that minimises conflicts with pedestrians and vehicles
 - Convenient access to and egress from off-street car parking facilities, including on Mill Street and associated turning movements to and from Gouger Street.
3. Notes that a 70% Design Overview Pack has been prepared to support Council and community understanding of the proposed works as contained in Attachment A to Item 7.2 on the Agenda for the Infrastructure and Public Works Committee held on 21 October 2025.

Discussion ensued, during which Councillor Abrahamzadeh entered the Council Chamber at 5.38 pm.

With consent of the meeting, Lord Mayor adjourned the meeting for a period of 5 minutes at 5.43 pm.

The meeting resumed at 5.48 pm with the following members present:

The Right Honourable the Lord Mayor, Dr Jane Lomax-Smith (Presiding)

Deputy Lord Mayor, Councillor Snape

Councillors Abrahamzadeh, Cabada, Couros, Davis, Freeman, Maher, Martin, Noon and Dr Siebentritt.

Amendment –

Moved by Deputy Lord Mayor, Councillor Snape,

Seconded by Councillor Maher -

‘That the motion be amended by the inclusion of an additional part 4 to read as follows:

4. Requests administration provide a briefing workshop at a Special meeting of the Infrastructure and Public Works Committee on 4 November 2025, to explore the feasibility of further design amendments.’

Discussion ensued, during which with the consent of the mover, seconder and the meeting the amendment was varied to read as follows:

4. ‘Requests administration provide a briefing workshop at the meeting of the Infrastructure and Public Works Committee on 18 November 2025, to explore the feasibility of further design amendments.’

The amendment, as varied, was then put and carried

The motion, as amended, was then put and carried

12.3 Recommendation 3 - Item 7.3 - Speed Limit Review (Integrated Transport Strategy & City-Wide Speed Limit Review)

Moved by Councillor Maher,

Seconded by Deputy Lord Mayor, Councillor Snape -

THAT COUNCIL

1. Notes the existing speed limits in surrounding Council areas as contained in Attachment A to Item 7.3 on the Agenda for the Infrastructure and Public Works Committee held on 21 October 2025.
2. Endorses the reduction of speed limits to 50km/h for Park Lands roads that are currently 60km/h within the City of Adelaide, which includes Sir Donald Bradman Drive, Glover Avenue, Goodwood Road, Montefiore Road, Botanic Road, Glen Osmond Road, Wakefield Road, Bartels Road, Main North Road and Jeffcott Road as contained in Attachment B to Item 7.3 on the Agenda for the Infrastructure and Public Works Committee held on 21 October 2025.
3. Notes the Administration will continue to progress investigations into safer speed limits on West Terrace, Anzac Highway, Mann Road (northbound) and Port Road as part of a broader network discussion and transport and safety initiatives in and around the new Women’s and Children’s Hospital project.
4. Notes the Administration will continue to investigate other locations for the implementation of safer speed limits as identified in the Integrated Transport Strategy and City Wide Speed Limit Review.

Discussion ensued

The motion was then put and carried

13 Recommendations of the City Finance and Governance Committee - 21 October 2025

Moved by Councillor Siebentritt,

Seconded by Councillor Martin -

13.1 Recommendation 1 - Item 7.1 - City of Adelaide 2024/25 Annual ReportTHAT COUNCIL:

1. Adopts the City of Adelaide 2024/25 Annual Report as contained in Attachment A to Item 7.1 on the Agenda for the meeting of the City Finance and Governance Committee held on 21 October 2025.
2. Adopts the 2024/25 Audit and Risk Committee Presiding Member's Annual Report as contained in Attachment B to Item 7.1 on the Agenda for the meeting of the City Finance and Governance Committee held on 21 October 2025.
3. Adopts the Adelaide Central Market Authority 2024/25 Annual Report as contained in Attachment C to Item 7.1 on the Agenda for the meeting of the City Finance and Governance Committee held on 21 October 2025.
4. Adopts the Adelaide Economic Development Agency 2024/25 Annual Report as contained in Attachment D to Item 7.1 on the Agenda for the meeting of the City Finance and Governance Committee held on 21 October 2025.
5. Adopts the Kadaltilla / Adelaide Park Lands Authority 2024/25 Annual Report as contained in Attachment E to Item 7.1 on the Agenda for the meeting of the City Finance and Governance Committee held on 21 October 2025.
6. Approves that no amendments be made to the Kadaltilla 2023–2028 Strategic Plan.
7. Adopts the Brown Hill and Keswick Creeks Stormwater Board 2024/25 Annual Report as contained in Attachment F to Item 7.1 on the Agenda for the meeting of the City Finance and Governance Committee held on 21 October 2025.
8. Notes the 2024/25 Consolidated Financial Statements of the City of Adelaide, and the Financial Statements of the Adelaide Economic Development Agency, Kadaltilla / Adelaide Park Lands Authority, Adelaide Central Market Authority and Brown Hill and Keswick Creeks Stormwater Board were presented to the Audit and Risk Committee at Agenda Item 8.2 of its meeting of 24 September 2025, and that the Audit and Risk Committee recommended to Council that they be included in the adopted Annual Report.
9. Authorises the Chief Executive Officer or delegate can make minor or technical amendments to the City of Adelaide 2024/25 Annual Report as contained in Attachment A to Item 7.1 on the Agenda for the meeting of the City Finance and Governance Committee held on 21 October 2025.

13.2 Recommendation 2 - Item 7.2 - Review of Council DelegationsTHAT COUNCIL:

1. Resolves to grant the delegation of powers and functions of the Council as provided for in the attached instrument of delegation (Attachment A to Item 7.2 on the Agenda for the meeting of the City Finance and Governance Committee held on 21 October 2025).

Such powers may be further delegated by the Chief Executive Officer in accordance with section 44 and 101 of *the Local Government Act 1999* (SA) as the Chief Executive Officer sees fit, unless indicated herein or in the Schedule of conditions contained in each proposed Instrument of Delegation.

Planning, Development and Infrastructure Act 2016 (Instrument A)

2. Resolves to grant the delegation of powers and functions under the *Planning, Development and Infrastructure Act 2016* (SA), exercising the power contained in section 100 of the *Planning, Development and Infrastructure Act 2016* (SA), as provided for in the attached instrument of Delegation (Attachment A to Item 7.2 on the Agenda for the meeting of the City Finance and Governance Committee held on 21 October 2025) to the person occupying or acting in the office of Chief Executive Officer of the Council subject to the conditions and/or limitations, if any, specified herein or in the Schedule of Conditions in the proposed Instrument of Delegation.

Such powers and functions may be further delegated by the Chief Executive Officer in accordance with section 44 and 101 of the *Local Government Act 1999* (SA) as the Chief

Executive Officer sees fit, unless indicated herein of the Schedule of Conditions contained in the proposed Instrument of Delegation.

Planning, Development and Infrastructure Act 2016 (SA) (Instrument B)

3. Resolves to grant the delegation of powers and functions under the *Planning, Development and Infrastructure Act 2016 (SA)*, exercising the power contained in section 100 of the *Planning, Development and Infrastructure Act 2016 (SA)*, as provided for in the attached instrument of Delegation (Attachment A to Item 7.2 on the Agenda for the meeting of the City Finance and Governance Committee held on 21 October 2025) to the person occupying or acting in the office of Chief Executive Officer of the Council subject to the conditions and/or limitations, if any, specified herein or in the Schedule of Conditions in the proposed Instrument of Delegation.

Such powers and functions may be further delegated by the Chief Executive Officer in accordance with section 100(2)(c) of the *Planning, Development and Infrastructure Act 2016 (SA)* as the Chief Executive Officer sees fit, unless otherwise indicated herein or in the Schedule of Conditions contained in the proposed Instrument of Delegation.

Adelaide Central Market Authority

4. Resolves to grant the delegation of powers and functions as provided for in the attached instrument of delegation (Attachment B to Item 7.2 on the Agenda for the meeting of the City Finance and Governance Committee held on 21 October 2025), exercising the powers contained in section 44 of the *Local Government Act 1999 (SA)* to the Adelaide Central Market Authority subject to the conditions and/or limitations, if any, specified herein or in the proposed instrument of Delegation.

Adelaide Economic Development Agency

5. Resolves to grant the delegation of powers and functions as provided for in the attached instrument of delegation (Attachment C to Item 7.2 on the Agenda for the meeting of the City Finance and Governance Committee held on 21 October 2025), exercising the powers contained in section 44 of the *Local Government Act 1999 (SA)* to the Adelaide Economic Development Agency subject to the conditions and/or limitations, if any, specified herein or in the proposed instrument of Delegation.

Road Traffic Act 1961 (SA) General Approval

6. Resolves to grant the sub-delegation of powers under the *Road Traffic Act 1961 (SA)* as provided for in the attached instrument of delegation (Attachment D to Item 7.2 on the Agenda for the meeting of the City Finance and Governance Committee held on 21 October 2025).
7. Approves in accordance with the Instrument of General Approval and Delegation to Council (dated 22 August 2013) from the Minister for Transport and Infrastructure (General Approval), the following person(s) pursuant to Clause A.7 of the General Approval to endorse Traffic Impact Statements for the purposes of Clause A of the General Approval provided that such person(s) shall take into account the matters specified in Clause A.7 of the General Approval in respect of Traffic Impact Statements:
 - 7.1. Justine Austin
 - 7.2. Penelope Bennett
 - 7.3. Sean Howie
8. Approves, in accordance with Clause A.7 of the General Approval, that the Council is of the opinion that the following person(s) is/are experienced traffic engineering practitioner(s) for the purposes of preparing a Traffic Impact Statement as required by Clause A.7 of the General Approval:
 - 8.1. Justine Austin
 - 8.2. Jarrod Armitage
 - 8.3. Penelope Bennett
 - 8.4. Christian Bias
 - 8.5. Sean Howie

- 8.6. Darren Mitchell
- 8.7. Stephanie Papandrea
- 8.8. Amy Smith
- 9. Approves, in accordance with Clause A.7 of the General Approval, that the Council is of the opinion that the following person(s) is/are experienced traffic engineering practitioner(s) for the purposes of preparing a Traffic Impact Statement as required by Clause A.7 of the General Approval (Limited to the install, removal and maintenance of On-Street parking):
 - 9.1. Aaron Barnes
 - 9.2. Shaun Coulls
- 10. Approves In accordance with Clause E.2 of the General Approval, the Council is of the opinion that the following person(s) has (have) an appropriate level of knowledge and expertise in the preparation of Traffic Management Plans:
 - 10.1. Justine Austin
 - 10.2. Jarrod Armitage
 - 10.3. Penelope Bennett
 - 10.4. Christian Bias
 - 10.5. Sean Howie
 - 10.6. Darren Mitchell
 - 10.7. Stephanie Papandrea
 - 10.8. Amy Smith

13.3 Recommendation 3 - Item 7.3 - Review of the Behavioural Management Policy

THAT COUNCIL:

- 1. Adopts the Council Member Behavioural Management Policy as contained in Attachment A to Item 7.3 on the Agenda for the meeting of the City Finance and Governance Committee held on 21 October 2025.
- 2. Authorises the Chief Executive Officer to make any minor editorial and formatting changes as required to finalise the Council Member Behavioural Management Policy as contained in Attachment A to Item 7.3 on the Agenda for the meeting of the City Finance and Governance Committee held on 21 October 2025.

Discussion ensued

Amendment –

Moved by Councillor Noon,
Seconded by Councillor Davis -

‘That Recommendation 3 – Item 7.3 - Review of the Behavioural Management Policy be amended to read as follows:

THAT COUNCIL:

Defers consideration of the Review of the Behavioural Management Policy and requests administration bring this item back to the next meeting of the City Finance and Governance Committee scheduled for 18 November 2025.’

Discussion ensued

The amendment was then put and carried

The motion, as amended, was then put and carried unanimously

14 Reports for Council (Chief Executive Officer's Reports)**14.1 External Appointment**

Moved by Deputy Lord Mayor, Councillor Snape,
Seconded by Councillor Martin -

THAT COUNCIL

1. Notes that the term of appointment for the Royal South Australia Regiment Council Inc will be from 29 October 2025 until the conclusion of the Council term in November 2026.
2. Notes that the method of appointing Council Members to the Royal South Australia Regiment Council Inc will be undertaken in accordance with the Code of Practice for Council Meeting Procedures as follows:
 - 2.1. The Presiding Member of the Meeting will call for nominations, which must be accepted or declined by the Council Member who is subject of the nomination.
 - 2.2. The Chief Executive Officer as Returning Officer is authorised to declare the successful candidate appointed to an External Appointment.
 - 2.3. In the event of only one nomination to the office, the candidate is appointed to the External Appointment, announced by the Returning Officer.
 - 2.4. In the event of there being more nominations than required, an election by voting ballot of Council Members present will be undertaken.
 - 2.5. If the votes for two or more candidates for the relevant position are equal, a revote by ballot between tied candidates will be undertaken.
 - 2.6. If the votes for two or more candidates for the position remain equal, lots must be drawn to determine which candidate or candidates will be excluded.
 - 2.7. The Chief Executive Officer as Returning Officer is authorised to declare the successful candidate appointed to the External Appointment.

Carried

The Lord Mayor then called for nominations for appointment to the Royal South Australia Regiment Council Inc from 29 October 2025 until the conclusion of the Council term in November 2026.

Deputy Lord Mayor, Councillor Snape nominated Councillor Davis, who accepted the nomination.

Councillor Cabada nominated Councillor Maher, who declined the nomination.

Councillor Noon self nominated.

Councillor Davis withdrew his nomination.

Mr Michael Sedgman, Returning Officer advised the meeting that Councillor Noon was appointed to the Royal South Australia Regiment Council Inc from 29 October 2025 until the conclusion of the Council term in November 2026.

14.2 Section 270 - Review of Council Decision

Moved by Deputy Lord Mayor, Councillor Snape,
Seconded by Councillor Martin -

THAT COUNCIL

1. Receives the independent external consultant report titled "Regarding a complaint concerning the decision in 2024 to decline to provide in-principle support for the inclusion of the name of Harry 'Breaker' Morant on or near the South African (Boer) War Memorial, Adelaide" as contained in Attachment A to Item 14.3 on the Agenda for the meeting of the Council held on 28 October 2025.
2. Endorses and reaffirms the decision of the current and past Councils, including the decision of Council on 13 August 2024 that the South Australian (Boer) War Memorial is a closed historical site of cultural significance and does not provide consent as the owner of the Memorial and owner of the land for the proposal to amend or alter the South

Australian (Boer) War Memorial on North Terrace to include 'Sergeant, HH. 'Breaker' Morant' or any other names.

Carried

15 Lord Mayor's Reports

The Lord Mayor addressed the meeting on the following:

- Opening of Adelaide Film Festival, Capri Theatre, Goodwood
- 10th anniversary celebration of the Tarnanthi Festival at the Art Gallery of SA
- Cheese fest
- Visit by His Excellency Ioannis Michail Loverdos, Deputy Minister of Foreign Affairs of the Hellenic Republic
- Sod turning events
- Opening of 88 O'Connell
- Market Square topping out
- Civic reception for the workers on the restoration of the Town Hall façade
- South Australian Opera's opening of Romeo & Juliet
- Harvest Rock
- Oz Asia Festival
- City of Adelaide Off-street Parking Operations, UPark, two awards at the 2025 Parking Industry Awards in Sydney
- Future signing of the Memorandum of Understanding between the City of Adelaide and Athens, Greece.

It was then –

Moved by Councillor Abrahamzadeh,
Seconded by Councillor Noon –

That the report be received and noted.

Carried

16 Councillors' Reports

16.1 Reports from Council Members

Deputy Lord Mayor, Councillor Snape addressed the meeting on the SA Zero Homelessness Summit and the Opening of the Moon Lantern Festival.

Councillor Freeman addressed the meeting on her attendance at the Governing Council meetings of Adelaide High School and Adelaide Botanic High School.

Councillor Couros addressed the meeting on the Harvest Rock Festival and the opening of 88 O'Connell.

Councillor Davis addressed the meeting on the sod turning of the Keystone Tower.

Councillor Noon addressed the meeting on the opening of 88 O'Connell.

Councillor Cabada addressed the meeting on the opening of 88 O'Connell and his attendance at the Adelaide Economic Development Agency Annual General Meeting.

Councillor Siebentritt addressed the meeting on the passing of John Underwood, past Chairman of the South East City Residents Association.

It was then -

Moved by Councillor Cabada,
Seconded by Deputy Lord Mayor, Councillor Snape –

THAT COUNCIL

1. Notes the Council Member activities and functions attended on behalf of the Lord Mayor (Attachment A to Item 16.1 on the Agenda for the meeting of the Council held on 28 October 2025).
2. Notes the summary of meeting attendance by Council Members (Attachment B to Item 16.1 on the Agenda for the meeting of the Council held on 28 October 2025).
3. Notes that reports from Council Members tabled at the meeting of the Council held on 28 October 2025 will be included in the Minutes of the meeting.

Carried

16.2 Ombudsman SA - Determination

Councillor Couros addressed the meeting to provide a personal explanation and public apology regarding failure to appropriately manage a Conflict of Interest she had declared in relation to agenda Item 17.1 at the Council Meeting held on 28 May 2024, by:

- texting Cr Davis about the subject matter of item 17.1 during the council's consideration of the matter at the council meeting on 28 May 2024, after she had declared a material conflict of interest and left the chamber
- thereby breaching section 62(1) of the *Local Government Act*, and for committing misconduct under the *Ombudsman Act*.

Councillor Couros stated:

"Lord Mayor, I rise to issue a public apology for my actions during a meeting of Council held on 28 May 2024.

During that meeting, I declared a material conflict of interest with respect to the matter for consideration at Item 17.1 of the agenda and left the chamber.

However, during Council's consideration of the matter, I texted Cr Davis about the subject matter of that item from outside the chamber.

This was a breach of section 62(1) of the Local Government Act 1999 and constitutes misconduct under the Ombudsman Act 1972.

I apologise for my actions to the Council and the public.

Thank you."

Councillor Couros then declared a material conflict of interest in Item 16.2 [Ombudsman SA - Determination], pursuant to Section 75 of the *Local Government Act 1999* (SA) as she is the subject of the item, withdrew her Chair and left the Council Chamber at 6.57 pm.

It was then –

Moved by Councillor Abrahamzadeh,
Seconded by Councillor Davis -

THAT COUNCIL

1. Receives the Full Investigation Report by the South Australian Ombudsman dated 2 September 2025 as contained in Attachment A to Item 16.2 listed on the Agenda for the meeting of Council held on 28 October 2025.
2. Notes that in accordance with the South Australian Ombudsman's recommendations:
 - 2.1. Cr Couros has issued a public apology, and the terms of that apology have been recorded in the minutes of the meeting; and
 - 2.2. Cr Couros will be attending training relevant to the integrity provisions.
3. Resolves that the requirements of the recommendations of the South Australian Ombudsman will, for the purposes of the Full Investigation Report, be taken to fulfil the reprimand required by the Council.

4. Notes a report will be provided to the South Australian Ombudsman by 15 December 2025 outlining what steps have been taken to give effect to recommendations in the Report.

Discussion ensued

The motion was then put and carried

Councillor Davis left the meeting and Councillor Couros re-entered the Council Chamber at 7.01 pm.

17 Motions on Notice

Nil

18 Motions without Notice

18.1 Councillor Martin - Motion without Notice - Draft Motion on Notice

Moved by Councillor Martin,
Seconded by Deputy Lord Mayor, Councillor Snape -

THAT COUNCIL

Noting the allegations made by Councillor Davis by email on 23 October 2025 titled Draft Motion on Notice, requests the Administration provide clear advice to Councillor Davis regarding his obligations as a public officer, as defined by the legislation and to lodge any formal complaint with an integrity agency.

Discussion ensued, during with Councillor Davis re-entered and left the Council Chamber at 7.10 pm.

The motion was then put and carried

Councillor Couros requested that a division be taken on the motion.

Division

For (6):

Deputy Lord Mayor, Councillor Snape and Councillors Freeman, Maher, Martin, Noon and Siebentritt

Against (3):

Councillors Abrahamzadeh, Cabada and Couros

The division was declared in favour of the motion

19 Questions on Notice

19.1 Councillor Noon - QoN - Water Quality Management and Algal Bloom Mitigation in the River Torrens Lake and City Water Bodies

19.2 Councillor Freeman - QoN - Integrated Transport Strategy - Implementation Plan - Increasing Active/Sustainable Transport

19.3 Councillor Freeman - QoN - Capital City Celebration of National Events

The Question and Replies having been distributed and published prior to the meeting were taken as read.

The replies for Items 19.1 to 19.3, are attached for reference at the end of the Minutes of the meeting.

20 Questions without Notice

Discussion ensued

In response to a query from Councillor Maher, an undertaking was given to provide all Council Members with advice regarding their obligations as a public officer, as defined by the legislation.

In response to a query from Councillor Martin, an undertaking was given to provide Council Members with information on any assistance given to the Metropolitan Hotel regarding a rodent infestation.

Councillor Abrahamzadeh left the Council Chamber at 7.25 pm.

21 Exclusion of the Public

Moved by Councillor Siebentritt,
Seconded by Councillor Maher -

ORDER TO EXCLUDE FOR ITEM 22

THAT COUNCIL:

1. Having taken into account the relevant consideration contained in section 90(3) (b) & (d) and section 90(2) & (7) of the *Local Government Act 1999 (SA)*, this meeting of the Council dated 28 October 2025 resolves that it is necessary and appropriate to act in a meeting closed to the public as the consideration of Item 22 [Confidential Recommendations of the Infrastructure and Public Works Committee – 21 October 2025] listed on the Agenda in a meeting open to the public would on balance be contrary to the public interest.

Recommendation 1 - Recommendation 1 - Item 11.1 - Commercial Expressions of Interest - Victoria Park / Pakapakanthi (Park 16)

Grounds and Basis

This Item is commercial information of a confidential nature (not being a trade secret) the disclosure of which could reasonably be expected to confer a commercial advantage on a person with whom the council is conducting business.

Public Interest

The Council is satisfied that the principle that the meeting be conducted in a place open to the public has been outweighed in the circumstances because the disclosure of this information may result in release of information prior to the finalisation of 'commercial in confidence' negotiation with the proponent and a competitor receiving the information to the detriment of the proponent who supplied information at this point in time, may materially and adversely affect the financial viability of the proponent for any future projects and because the disclosure of Council's commercial position may severely prejudice Council's ability to discuss/participate or influence a proposal for the benefit of the Council and the community in this matter and in relation to other contract negotiations.

Recommendation 2 - Expressions of Interest – E-Scooter Business Operating Permits

Grounds and Basis

This Item is commercial information of a confidential nature (not being a trade secret) the disclosure of which could reasonably be expected to prejudice the commercial position of the person who supplied the information and confer a commercial advantage on a third party.

Public Interest

The Council is satisfied that the principle that the meeting be conducted in a place open to the public has been outweighed in the circumstances because the disclosure of this information will result in a competitor receiving the information to the detriment of the interested parties and the person who supplied valuation information at this point in time.

2. Pursuant to section 90(2) of the *Local Government Act 1999 (SA)* (the Act), this meeting of the Council dated 28 October 2025 orders that the public (with the exception of members of Corporation staff and any person permitted to remain) be excluded from this meeting to enable this meeting to receive, discuss or consider in confidence Item 22 [Confidential Recommendations of the Infrastructure and Public Works Committee – 21 October 2025] listed in the Agenda, on the grounds that such item of business, contains information and matters of a kind referred to in section 90(3) (b) & (d) of the Act.

Carried

Moved by Councillor Maher,
Seconded by Councillor Martin –

ORDER TO EXCLUDE FOR ITEM 23

THAT COUNCIL:

1. Having taken into account the relevant consideration contained in section 90(3) (b) & (d) and section 90(2) & (7) of the *Local Government Act 1999 (SA)*, this meeting of the Council dated 28 October 2025 resolves that it is necessary and appropriate to act in a meeting closed to the public as the consideration of Item 23 [Confidential Recommendation of the City Finance and Governance Committee – 21 October 2025] listed on the Agenda in a meeting open to the public would on balance be contrary to the public interest.

Grounds and Basis

This Item is commercial information of a confidential nature (not being a trade secret) the disclosure of which could reasonably be expected to identify the proponent and to confer a commercial advantage on a person with whom the council is conducting business and prejudice the commercial position of the council, with the potential to confer a commercial advantage to a third party competitor of a person with whom the council is conducting business.

Public Interest

The Committee is satisfied that the principle that the meeting be conducted in a place open to the public has been outweighed in the circumstances because the disclosure of this information may result in release of information prior to the finalisation of 'commercial in confidence' negotiation with the proponent and because the disclosure of Council's commercial position may severely prejudice Council's ability to discuss/participate or influence a proposal for the benefit of the Council and the community in this matter and in relation to other contract negotiations.

2. Pursuant to section 90(2) of the *Local Government Act 1999 (SA)* (the Act), this meeting of the Council dated 28 October 2025 orders that the public (with the exception of members of Corporation staff and any person permitted to remain) be excluded from this meeting to enable this meeting to receive, discuss or consider in confidence Item 23 [Confidential Recommendation of the City Finance and Governance Committee – 21 October 2025] listed in the Agenda, on the grounds that such item of business, contains information and matters of a kind referred to in section 90(3) (b) & (d) of the Act.

Carried

Moved by Councillor Maher,
Seconded by Councillor Siebentritt –

ORDER TO EXCLUDE FOR ITEM 24.1

THAT COUNCIL:

1. Having taken into account the relevant consideration contained in section 90(3) (a) and section 90(2) & (7) of the *Local Government Act 1999 (SA)*, this meeting of the Council dated 28 October 2025 resolves that it is necessary and appropriate to act in a meeting closed to the public as the consideration of Item 24.1 [Confidential Complaint] listed on the Agenda in a meeting open to the public would on balance be contrary to the public interest.

Grounds and Basis

Consideration in confidence is sought because this report contains information that would amount to an unreasonable disclosure of personal affairs under section 90(3)(a) of the *Local Government Act 1999 (SA)*.

2. Pursuant to section 90(2) of the *Local Government Act 1999 (SA)* (the Act), this meeting of the Council dated 28 October 2025 orders that the public (with the exception of members of Corporation staff and any person permitted to remain) be excluded from this meeting to enable this meeting to receive, discuss or consider in confidence Item 24.1 [Confidential Complaint] listed in the Agenda, on the grounds that such item of business, contains information and matters of a kind referred to in section 90(3) (a) of the Act.

Carried

Moved by Councillor Maher,
Seconded by Councillor Cabada –

ORDER TO EXCLUDE FOR ITEM 24.2

THAT COUNCIL:

1. Having taken into account the relevant consideration contained in section 90(3) (a) and section 90(2) & (7) of the *Local Government Act 1999 (SA)*, this meeting of the Council dated 28 October 2025 resolves that it is necessary and appropriate to act in a meeting closed to the public as the consideration of Item 24.2 [Confidential Second Complaint] listed on the Agenda in a meeting open to the public would on balance be contrary to the public interest.

Grounds and Basis

Consideration in confidence is sought because this report contains information that would amount to an unreasonable disclosure of personal affairs under section 90(3)(a) of the *Local Government Act 1999 (SA)*.

2. Pursuant to section 90(2) of the *Local Government Act 1999 (SA)* (the Act), this meeting of the Council dated 28 October 2025 orders that the public (with the exception of members of Corporation staff and any person permitted to remain) be excluded from this meeting to enable this meeting to receive, discuss or consider in confidence Item 24.2 [Confidential Second Complaint] listed in the Agenda, on the grounds that such item of business, contains information and matters of a kind referred to in section 90(3) (a) of the Act.

Carried

Moved by Councillor Maher,
Seconded by Councillor Siebentritt -

ORDER TO EXCLUDE FOR ITEM 24.3

THAT COUNCIL:

1. Having taken into account the relevant consideration contained in section 90(3) (a) and section 90(2) & (7) of the *Local Government Act 1999 (SA)*, this meeting of the Council dated 28 October 2025 resolves that it is necessary and appropriate to act in a meeting closed to the public as the consideration of Item 24.3 [Confidential Fourth Complaint] listed on the Agenda in a meeting open to the public would on balance be contrary to the public interest.

Grounds and Basis

Consideration in confidence is sought because this report contains information that would amount to an unreasonable disclosure of personal affairs under section 90(3)(a) of the *Local Government Act 1999 (SA)*.

2. Pursuant to section 90(2) of the *Local Government Act 1999 (SA)* (the Act), this meeting of the Council dated 28 October 2025 orders that the public (with the exception of members of Corporation staff and any person permitted to remain) be excluded from this meeting to enable this meeting to receive, discuss or consider in confidence Item 24.3 [Confidential Fourth Complaint] listed in the Agenda, on the grounds that such item of business, contains information and matters of a kind referred to in section 90(3) (a) of the Act.

Carried

Moved by Councillor Maher,
Seconded by Councillor Cabada -

ORDER TO EXCLUDE FOR ITEM 24.4

THAT COUNCIL:

1. Having taken into account the relevant consideration contained in section 90(3) (a) and section 90(2) & (7) of the *Local Government Act 1999 (SA)*, this meeting of the Council dated 28 October 2025 resolves that it is necessary and appropriate to act in a meeting closed to the public as the consideration of Item 24.4 [Establishment of Conduct Committee] listed on the Agenda in a meeting open to the public would on balance be contrary to the public interest.

Grounds and Basis

Consideration in confidence is sought because this report contains information that would amount to an unreasonable disclosure of personal affairs under section 90(3)(a) of the *Local Government Act 1999* (SA).

2. Pursuant to section 90(2) of the *Local Government Act 1999* (SA) (the Act), this meeting of the Council dated 28 October 2025 orders that the public (with the exception of members of Corporation staff and any person permitted to remain) be excluded from this meeting to enable this meeting to receive, discuss or consider in confidence Item 24.4 [Establishment of Conduct Committee] listed in the Agenda, on the grounds that such item of business, contains information and matters of a kind referred to in section 90(3) (a) of the Act.

Carried

Moved by Councillor Noon,
Seconded by Councillor Maher –

ORDER TO EXCLUDE FOR ITEM 24.5

THAT COUNCIL:

1. Having taken into account the relevant consideration contained in section 90(3) (b) & (d) and section 90(2) & (7) of the *Local Government Act 1999* (SA), this meeting of the Council dated 28 October 2025 resolves that it is necessary and appropriate to act in a meeting closed to the public as the consideration of Item 24.5 [Councillor Noon – QwN – Luxury Brands] listed on the Agenda in a meeting open to the public would on balance be contrary to the public interest.

Grounds and Basis

This Item is commercial information of a confidential nature (not being a trade secret) the disclosure of which could reasonably be expected to identify the proponent and to confer a commercial advantage on a person with whom the council is conducting business and prejudice the commercial position of the council, with the potential to confer a commercial advantage to a third party competitor of a person with whom the council is conducting business.

Public Interest

The Committee is satisfied that the principle that the meeting be conducted in a place open to the public has been outweighed in the circumstances because the disclosure of this information may result in release of information prior to the finalisation of 'commercial in confidence' negotiation with the proponent and because the disclosure of Council's commercial position may severely prejudice Council's ability to discuss/participate or influence a proposal for the benefit of the Council and the community in this matter and in relation to other contract negotiations.

2. Pursuant to section 90(2) of the *Local Government Act 1999* (SA) (the Act), this meeting of the Council dated 28 October 2025 orders that the public (with the exception of members of Corporation staff and any person permitted to remain) be excluded from this meeting to enable this meeting to receive, discuss or consider in confidence Item 24.5 [Councillor Noon – QwN – Luxury Brands] listed in the Agenda, on the grounds that such item of business, contains information and matters of a kind referred to in section 90(3) (b) & (d) of the Act.

Carried

Members of the public and corporation staff not involved with Items 22, 23, 24.1, 24.2, 24.3, 24.4 and 24.5 left the Council Chamber at 7.27 pm.

- 22 Confidential Recommendations of the Infrastructure and Public Works Committee - 21 October 2025 [s 90(3) [(b), (d)]**
- 23 Confidential Recommendation of the City Finance and Governance Committee - 21 October 2025 [s 90(3) [(b), (d)]**
- 25 Councillor Noon - QwN - Luxury Brands [S90(3) (b) & (d)]**
- 24 Confidential Reports for Council (Chief Executive Officer's Reports)**
- 24.1 Confidential Complaint [S90(3) (a)]**
- 24.2 Confidential Second Complaint [S90(3) (a)]**
- 24.3 Confidential Fourth Complaint [S90(3) (a)]**
- 24.4 Establishment of Conduct Committee [S90(3) (a)]**

The meeting reopened to the public at 8.21 pm.

Item 22 – Confidential Recommendations of the Infrastructure and Public Works Committee - 21 October 2025 [s 90(3) [(b), (d)]]

Recommendation 1 - Item 10.1 – Item 11.1 – Commercial Expressions of Interest – Victoria Park / Pakapakanthi (Park 16)

Confidentiality Order

In accordance with Section 91(7) and (9) of the *Local Government Act 1999* (SA) and because Item 22 [Confidential Recommendations of the Infrastructure and Public Works Committee – 21 October 2025 - Recommendation 1 - Commercial Expressions of Interest – Victoria Park/Pakapakanthi (Park 16)] listed on the Agenda for the meeting of the Council held on 28 October 2025 were received, discussed and considered in confidence pursuant to Section 90(3) (b) and (d) of the *Local Government Act 1999* (SA), this meeting of the Council do order that:

1. The resolution, report and the discussion and any other associated information submitted to this meeting and the Minutes of the meeting in relation to this matter remain confidential and not available for public inspection until 31 December 2026.
2. The confidentiality of the matter be reviewed in December 2026.
3. The Chief Executive Officer be delegated the authority to review and revoke all or part of the order herein and directed to present a report containing the Item for which the confidentiality order has been revoked.

Recommendation 2 - Item 11.2 – Expressions of Interest - E-scooter Business Operating Permits

Confidentiality Order

In accordance with Section 91(7) & (9) of the *Local Government Act 1999* (SA), and because Item 11.2 [Expression of Interest – E-scooter Business Operating Permits] listed on the Agenda for the Infrastructure and Public Works Committee meeting held 21 October 2025 was received, discussed and considered in confidence pursuant to Section 90(3) (b) & (d) of the *Local Government Act 1999* (SA), this meeting of the Infrastructure and Public Works Committee do order that:

1. The resolution, the report, the discussion, any other associated information submitted to this meeting and the Minutes of this meeting in relation to the matter remain confidential and not available for public inspection until the Expression of Interest is publicly listed on the South Australian Tenders & Contracts website.
2. The confidentiality of the matter be reviewed in December 2026 unless publicly released prior.
3. The Chief Executive Officer be delegated the authority to review and revoke all or part of the order herein and directed to present a report containing the Item for which the confidentiality order has been revoked.

Item 23 – Confidential Recommendation of the City Finance and Governance Committee - 21 October 2025 [s 90(3) [(b), (d)]]

Recommendation 1 - Item 10.1 – Delegation to Award Contract (ACMA - Mechanical and Fire Service Renewal and Upgrade)

Confidentiality Order

Authorises that, in accordance with Section 91(7) and (9) of the *Local Government Act 1999* (SA) and because Item 23 [Confidential Recommendation of the City Finance and Governance Committee – 21 October 2025] listed on the Agenda for the meeting of the Council held on 28 October 2025 was received, discussed and considered in confidence pursuant to Section 90(3) (b) and (d) of the *Local Government Act 1999* (SA), this meeting of the Council do order that

1. The resolution, the report, the discussion, and any other associated information submitted to this meeting and the Minutes of this meeting in relation to the matter remain confidential and not available for public inspection until 31 December 2032.
2. The confidentiality of the matter be reviewed in December 2026.

3. The Chief Executive Officer be delegated the authority to review and revoke all or part of the order herein and directed to present a report containing the Item for which the confidentiality order has been revoked.

Item 24.5 – Councillor Noon – QwN – Luxury Brands [s 90(3) [(b) & (d)]Confidentiality Order

Authorises that, in accordance with Section 91(7) and (9) of the *Local Government Act 1999* (SA) and because Item 24.5 [Councillor Noon – QwN – Luxury Brands] listed on the Agenda for the meeting of the Council held on 28 October 2025 was received, discussed and considered in confidence pursuant to Section 90(3) (b) and (d) of the *Local Government Act 1999* (SA), this meeting of the Council do order that:

1. The resolution, the report, the discussion, and any other associated information submitted to this meeting and the Minutes of this meeting in relation to the matter remain confidential and not available for public inspection until 31 December 2032.
2. The confidentiality of the matter be reviewed in December 2026.
3. The Chief Executive Officer be delegated the authority to review and revoke all or part of the order herein and directed to present a report containing the Item for which the confidentiality order has been revoked.

Item 24.1 – Confidential Complaint [s 90(3) [(a)]Confidentiality Order

In accordance with Section 91 (7) & (9) of the *Local Government Act 1999* (SA) and on the grounds that Item 24.1 [Confidential Complaint] listed on the Agenda for the meeting of the Council held on 28 October 2025 was received, discussed and considered in confidence pursuant to section 90 (3) (a) of the *Local Government Act 1999* (SA) on the basis it considered confidential complaints concerning persons, this meeting of the Council, does order that:

1. The report including attachments A and B, the discussion, and the minutes of this meeting in relation to the matter remain confidential and not available for public inspection until a further order, noting that this order does not operate to prevent the authorised personal, the power to discharge all functions and responsibilities for managing the complaints.
2. The confidentiality of the matter be reviewed by December 2026.
3. The Chief Operating Officer be delegated the authority to review and revoke all or part of the order herein and directed to present a report containing the Item for which the confidentiality order has been revoked.

Item 24.2 – Confidential Second Complaint [s 90(3) [(a)]Confidentiality Order

In accordance with Section 91 (7) & (9) of the *Local Government Act 1999* (SA) and on the grounds that Item 24.2 [Confidential Second Complaint] listed on the Agenda for the meeting of the Council held on 28 October 2025 was received, discussed and considered in confidence pursuant to section 90 (3) (a) of the *Local Government Act 1999* (SA) on the basis it considered confidential complaints concerning persons, this meeting of the Council, does order that:

1. The report including attachments A, B and C, the discussion, and the minutes of this meeting in relation to the matter remain confidential and not available for public inspection until a further order, noting that this order does not operate to prevent the authorised personal, the power to discharge all functions and responsibilities for managing the complaints.
2. The confidentiality of the matter be reviewed by December 2026.
3. The Chief Operating Officer be delegated the authority to review and revoke all or part of the order herein and directed to present a report containing the Item for which the confidentiality order has been revoked.

Item 24.3 – Confidential Fourth Complaint [s 90(3) [(a)]Confidentiality Order

In accordance with Section 91 (7) & (9) of the *Local Government Act 1999* (SA) and on the grounds that Item 24.3 [Confidential Fourth Complaint] listed on the Agenda for the meeting of the Council held on 28

October 2025 was received, discussed and considered in confidence pursuant to section 90 (3) (a) of the *Local Government Act 1999* (SA) on the basis it considered confidential complaints concerning persons, this meeting of the Council, does order that:

1. The report including attachments A, B and C, the discussion, and the minutes of this meeting in relation to the matter remain confidential and not available for public inspection until a further order, noting that this order does not operate to prevent the authorised personnel, the power to discharge all functions and responsibilities for managing the complaints.
2. The confidentiality of the matter be reviewed by December 2026.
3. The Chief Operating Officer be delegated the authority to review and revoke all or part of the order herein and directed to present a report containing the Item for which the confidentiality order has been revoked.

Item 24.4 – Establishment of Conduct Committee [s 90(3) [(a)]]

Resolution and Confidentiality Order

THAT COUNCIL

1. Establishes the City of Adelaide Conduct Committee under section 41 of the *Local Government Act 1999* (SA).
2. Adopts the City of Adelaide Conduct Committee Terms of Reference as contained in Attachment A to Item 24.4 listed on the Agenda for the meeting of Council held on 28 October 2025.
3. Notes that the Conduct Committee comprises the Lord Mayor (who shall be the Presiding Member), the Deputy Lord Mayor, one (1) Qualified Independent Person, and one (1) Proxy Council Member (proxy for either the Lord Mayor or Deputy Lord Mayor).
4. Notes that the term of appointment of a Proxy Member to the Conduct Committee will be from 29 October 2025 until the conclusion of the Council term in November 2026.
5. Notes that the method of appointing a Council Member to the Conduct Committee will be undertaken in accordance with the Code of Practice for Council Meeting Procedures as follows:
 - 5.1. The Presiding Member of the Meeting will call for nominations, which must be accepted or declined by the Council Member who is subject of the nomination.
 - 5.2. The Chief Operating Officer as Returning Officer is authorised to declare the successful candidate appointed as Proxy Council Member to the Conduct Committee.
 - 5.3. In the event of there being more nominations than required, an election by voting ballot of Council Members present will be undertaken.
 - 5.4. If the votes for two or more candidates for the relevant position are equal, a revote by ballot between tied candidates will be undertaken.
 - 5.5. If the votes for two or more candidates for the position remain equal, lots must be drawn to determine which candidate or candidates will be excluded.
 - 5.6. Upon completion of the ballot process, the successful candidate is announced by the Returning Officer as appointed as Proxy Council Member to the Conduct Committee.
6. In accordance with Section 91 (7) & (9) of the *Local Government Act 1999* (SA) and on the grounds that Item 24.4 [Establishment of Conduct Committee] listed on the Agenda for the meeting of the Council held on 28 October 2025 was received, discussed and considered in confidence pursuant to section 90 (3) (a) of the *Local Government Act 1999* (SA) on the basis it considers confidential complaints concerning persons, this meeting of the Council, does order that:
 - 6.1. The resolution and Attachment A be made public and included in the minutes of the meeting.
 - 6.2. The report, the discussion, and the confidential minutes of this meeting in relation to the matter remain confidential and not available for public inspection until a further order, noting that this order does not operate to prevent the authorised personnel, the power to discharge all functions and responsibilities for managing the complaints.
 - 6.3. The confidentiality of the matter be reviewed by December 2026.
 - 6.4. The Chief Operating Officer be delegated the authority to review and revoke all or part of the order herein and directed to present a report containing the Item for which the confidentiality order has been revoked.

Attachment A can be found for information at the conclusion of the Minutes.

Closure

The meeting closed at 8.03 pm

Dr Jane Lomax-Smith
Lord Mayor

Date of confirmation:

Documents Attached:

Item 19.1 – 19.3 – Question on Notice Replies – Distributed Separately

Item 24.4 – Establishment of Conduct Committee - Attachment A – Released to the public

Councillor Noon - QoN - Water Quality Management and Algal Bloom Mitigation in the River Torrens Lake and City Water Bodies

Tuesday, 28 October 2025
Council

Council Member
Councillor Carmel Noon

Public

Contact Officer:
Tom McCready, Director City Infrastructure

QUESTION ON NOTICE

Councillor Carmel Noon will ask the following Question on Notice:

In the context of ongoing algal blooms, faecal and other contamination, and repeated lake closures over the years- I seek answers to the following questions.

- How much is the Adelaide City Council expending on water quality per annum?
- What technology/technologies are currently being deployed?
- Given recurrent blooms and ongoing lake closures, what criteria are used to evaluate the efficacy of these technologies?
- Other than the one/s already being deployed, what technologies has the ACC been made aware of with regard to improving water quality?
- What, if any, other technologies have actually been trialled?
- If other technologies have not been trialled, on what basis have these trials been rejected?
- What plans does Council have to improve the water quality in the Torrens Lake and other water bodies, especially given the possibility of Adelaide hosting COP31?

REPLY

1. The City of Adelaide (CoA) allocates an annual budget of \$200,000 for water quality monitoring across the River Torrens and other Council maintained water bodies.
2. While CoA does not currently employ active water treatment technologies, aerators have previously been used in an attempt to improve dissolved oxygen levels and prevent thermal stratification. In place of aerators, CoA now collaborates with SA Water to undertake controlled release of flows from Kangaroo Creek Reservoir in coordination with operations at the Adelaide Weir. Releasing cooler water from the bottom of the reservoir helps disrupt the condition that promotes the blue green algae growth.
3. In addition to controlled releases, the fountain off the Riverbank Precinct Pedestrian Bridge further acts to move and aerate water adding oxygen which makes the environment less likely for the growth of blue green algae.
4. Noting that the last Torrens Lake closure for an algal bloom occurred in 2013, both of these actions are examples of how the movement of water has helped prevent the stagnant condition that can contribute to algal blooms. It is important to further note that the last closure of Torrens Lake was in March 2025 due to

Council – Agenda – Tuesday, 28 October 2025

the high level presence of E. coli and Enterococci, and not caused by an algal bloom.

5. Having no algal bloom-related closures of the Torrens Lake since 2013 suggests that the current practice of controlled releases from the Kangaroo Creek Reservoir have been an effective management strategy. The more recent closure of the Torrens Lake was due to the presence of E. coli and Enterococci and not caused by algal bloom.
6. A further initiative is the Rymill Lake Renewal Project, which has been designed with functionality upgrades to harvest stormwater from the Victoria Park wetland. The system includes a biofiltration component that cleans water through a circulation system integrated into the garden beds. This biofiltration system is continually monitored to ensure its long-term effectiveness.
7. To manage water quality in all our water bodies (which includes the River Torrens), CoA, in collaboration with the Torrens Lake Cyanobacteria Advisory Committee (TLCAC), has established a comprehensive water quality monitoring program that includes
 - 7.1. Weekly monitoring from December to the end of March
 - 7.2. Monthly monitoring is undertaken for the remainder of the year.
8. CoA was recently approached by a technology provider proposing a trial at the River Torrens and Rymill Park Lake. The proposal was assessed and declined due to:
 - 8.1. A lack of scientific evidence to support the proposal
 - 8.2. Insufficient peer reviewed research supporting the effectiveness of the technology
 - 8.3. High establishment costs
 - 8.4. Lack of alignment with CoA Unsolicited Proposals guidelines.
9. Consultations with agencies also highlighted concerns raised by peak water and environmental scientists regarding potential adverse impacts on aquatic organisms.
10. Any new innovative approaches and/or technologies are always assessed based on their sustainability and effectiveness with regard to maintaining the health of our water bodies.
11. CoA is open to trialling innovative technologies that are scientifically validated and do not have any adverse impact on aquatic organisms within our water bodies. We also consider the sustainability and overall merit of such technologies as long-term solutions for improving and maintaining water quality.
12. Currently, the most effective strategy for controlling cyanobacterial blooms in Torrens Lake and other water bodies during summer involves releasing water from Kangaroo Creek Reservoir into the River Torrens. The released water travels downstream, helping to disperse and dilute cyanobacteria in the Lake and prevent bloom formation.
13. The timing of these releases, known as managed flow events, is informed by regular monitoring of cyanobacteria concentrations in Torrens Lake, weather forecasts, tidal conditions, and planned activities around Torrens Lake, River Torrens and coastal areas near the River Torrens estuary.
14. This approach has successfully controlled cyanobacterial growth and kept Torrens Lake open for recreational use over the past eight years, since the program was formalised in 2015–16 following four years of trials. While the managed flow events are effective in preventing Torrens Lake closures and provide environmental benefits along the river, they can have some impacts on beach users near the River Torrens outlet.
15. The Torrens Lake Cyanobacteria Advisory Committee (TLCAC) and CoA are always open to any potential technology and sustainable option to help prevent algal bloom in River Torrens or other water bodies.

Staff time in receiving and preparing this reply	To prepare this reply in response to the question on notice took approximately 5.5 hours.
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- END OF REPORT -

Councillor Freeman - QoN - Integrated Transport Strategy - Implementation Plan - Increasing Active/Sustainable Transport

Tuesday, 28 October 2025
Council

Council Member
Councillor Eleanor Freeman

Public

Contact Officer:
Tom McCready, Director City Infrastructure

QUESTION ON NOTICE

Councillor Eleanor Freeman will ask the following Question on Notice:

'The City of Adelaide's Integrated Transport Strategy (ITS) sets an aspiration to significantly increase the proportion of people in the city using active and sustainable travel modes. This aspiration is shared by other Council strategies, including the Strategic Plan 2024-28, City Plan 2036, Integrated Climate Strategy 2030 and Disability Access and Inclusion Plan 2024-2028.

To achieve this aspiration, the ITS outlines commitments to be delivered by the City of Adelaide and partners over the next decade.

An implementation plan is required to understand how the commitments in the ITS will be delivered, and when.

Administration is requested to confirm:

1. The approach taken to developing an implementation plan that delivers upon the commitments made by the ITS and other strategies.
2. The timing of when an implementation plan will be presented for Committee consideration and Council approval.
3. If the implementation plan will include projects to be considered by Council for inclusion in the 2026-27 Budget process.'

REPLY

1. The Administration is in the process of developing an implementation plan for the Integrated Transport Strategy (ITS) based on a prioritisation framework. The prioritisation will be based on the contribution of the proposed intervention towards the commitments made by the ITS and other strategies, whilst also considering other variables such as costs/resources and opportunities to reduce costs/impacts through alignment with existing programs, infrastructure renewal works and grant funding opportunities.
2. A report with the implementation plan is scheduled for presentation to the Infrastructure and Public Works Committee in February 2026.
3. The Administration has commenced a review of projects for inclusion in the 2026-27 Budget process as part of internal planning processes. The selection of these projects is and will be informed by the key actions and

services in the ITS, ongoing projects, the renewal and new project program and projects identified by the community.

Staff time in receiving and preparing this reply	To prepare this reply in response to the question on notice took approximately 4 hours.
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- END OF REPORT -

Councillor Freeman - QoN - Capital City Celebration of National Events

Tuesday, 28 October 2025
Council

Council Member
Councillor Eleanor Freeman

Public

Contact Officer:
Michael Sedgman, Chief Executive
Officer

QUESTION ON NOTICE

Councillor Eleanor Freeman will ask the following Question on Notice:

'As the Capital City, the City of Adelaide is looked to for recognition and promotion of relevant national events. This is particularly important when national events align to aspirations documented within Council's adopted strategies – such as the Integrated Transport Strategy's target to triple the number of people cycling to the city by 2030.

National Ride2Work Day was held on 15 October 2025 and celebrated across Australia. However, for the first time since 2014, the City of Adelaide did not celebrate the event due to budget constraints.

Can the Administration advise:

1. What national events does the City of Adelaide currently commit to?
2. How are national events identified, prioritised and funded within the City of Adelaide's broader program of events?
3. What proportion of the 2025/26 budget is allocated to the celebration of national events?
4. What consideration of national events will be included for prioritisation in the 2026-27 Annual Business Plan and Budget process?

REPLY

1. In 2025/26 the City of Adelaide has committed to supporting the following national events either through Strategic Project funding allocations as part of the annual Business Plan and Budget (BP&B) process, or funding being included in specific operational budgets. These events are:
 - 1.1. Australia Day – Strategic project funding for a partnership with the Australia Day Council of South Australia to deliver community events in the city.
 - 1.2. ANZAC Day Service - March and related activities – funding included in the operational budget.
 - 1.3. NAIDOC Week Celebrations – funding included in the operational budget.
 - 1.4. Adelaide's New Years Eve Celebrations – funding included in the operational budget.
2. In response to part two of the Question on Notice:
 - 2.1 The events noted in parts 1.1 to 1.4 of this response are considered by Council for funding as part of the annual BP&B process. Support for these specific events has been determined by Council decision (Australia Day and New Years Eve) or as a specific action within Council's endorsed Stretch

Reconciliation Plans (NAIDOC Week) or to support the state's largest commemorative activities (ANZAC Day).

- 2.2 As noted in the [Civic Recognition and Protocol Policy](#), civic recognition can take the form of a number of events or acknowledgements, including Lighting of the Adelaide Town Hall.

2.2.1 Requests to light up the Adelaide Town Hall must meet at least one of six different criteria. One of the criteria is "Significant public events, celebrations or occasions that are of state, national or international significance". All requests are directed to the Lord Mayor for consideration and decision.

2.2.2 Previous occasions or events of national significance have included National Police Remembrance Day, International Day for the Elimination of Violence Against Women, Volunteers Week and support for the Matildas campaign in the FIFA Women's World Cup.

3. The 2025/26 Annual BP&B includes funding for the four national events outlined in points 1.1 to 1.4 above as follows:

3.1 Australia Day event - \$100,000

3.2 ANZAC Day Service - \$57,000

3.3 NAIDOC Week events - \$54,000

3.4 Adelaide's New Years Eve Celebrations - \$585,000

3.5 The total budget for these events is \$796,000 being 0.33% of the 2025/26 total operating expenditure of \$240.428 million.

4. Funding for national events is considered by Council Members as part of their deliberations during the annual BP&B process. In addition to the events noted in points 1.1. to 1.4., Council Members have the opportunity to propose funding be allocated for specific activities that may be linked to national events. It is Council's decision whether funding will be allocated.

Staff time in receiving and preparing this reply	To prepare this reply in response to the question on notice took approximately 5.5 hours.
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- END OF REPORT -

Conduct Committee Terms of Reference

1. Preamble

- 1.1. The Conduct Committee is established under section 41 of the *Local Government Act (SA) 1999* (the Act).
- 1.2. The Conduct Committee may be wound up at any time by resolution of the Council.

2. Purpose and Functions of the Committee

- 2.1. The Conduct Committee's primary objective is to undertake the assessment of complaints (if required) as outlined in the Complaint Operating Guideline – Chief Executive Officer (the Guideline).

3. Membership

- 3.1 The Conduct Committee will comprise:
 - 3.1.1. The Lord Mayor, who shall be the Presiding Member;
 - 3.1.2. The Deputy Lord Mayor;
 - 3.1.3. One (1) Qualified Independent Person
 - 3.1.4. One (1) Proxy Council Member (proxy for either the Lord Mayor or Deputy Lord Mayor)
- 3.2. The required quorum shall be half plus one of the total members appointed to the Conduct Committee (2). A quorum must be present within 30 minutes of the scheduled start time for the meeting to proceed.
- 3.3. The Qualified Independent Person must be present for the meeting to commence.
- 3.4. The appointment of the Qualified Independent Person is delegated to the Chief Operating Officer.
- 3.5. Conduct Committee Members must notify the Presiding Member if they cannot attend a Conduct Committee meeting.
- 3.6. Subject to Clause 1.2 of these Terms of Reference, membership of the Conduct Committee is until the end of the Council Term, unless a Conduct Committee Member resigns or is otherwise incapable of continuing as a Conduct Committee Member or is removed as a Member of the Conduct Committee by the Council, or ceases to be a member of the Council.

4. Functions and Responsibilities

- 4.1. The Conduct Committee is responsible for the following functions under the Complaint Operating Guideline – Chief Executive Officer.
 - 4.1.1. Receive Preliminary Assessment Reports prepared by the designated Conduct Reviewer (if required);
 - 4.1.2. Undertake consideration and assessment of Preliminary Assessment Reports;
 - 4.1.3. Make determinations in relation to the Preliminary Assessment Reports regarding appropriate further action;
 - 4.1.4. Report to Council where necessary in accordance with the Guideline.

5. Other

- 5.1. Where appropriate, the Conduct Committee will make recommendations to Council, and those recommendations will be presented to Council at the next available ordinary meeting of Council.
- 5.2. The Conduct Committee will act in accordance with the relevant provisions of the Act, related Regulations and Behavioral Standards.
- 5.3. For the purposes of section 41 (8) of the Act, the Council's reporting and other accountability requirements are satisfied by a copy of the Conduct Committee Minutes being circulated to all Council Members and being displayed on the City of Adelaide website.
- 5.4. The Conduct Committee will meet on an ad hoc basis as required, and meetings will be held in the Colonel Light Room, Town Hall, Adelaide.
- 5.5. The Chief Operating Officer (COO) is authorised to call a meeting after liaising with the Presiding Member.
- 5.6. The Council Governance team and the Manager Council Governance will provide administrative support to the Conduct Committee for coordinating meetings, agendas and minutes.
- 5.7. All decisions of the Conduct Committee will be made based on the majority decision of the members present.
- 5.8. If the Presiding Member of the Conduct Committee is absent from a meeting, a member of the Conduct Committee will be chosen from those present to preside at the meeting.
- 5.9. The Conduct Committee will follow the Code of Practice for Meeting Procedures and in accordance with the Act and Parts 1, 2 and 4 of the *Local Government (Procedures at Meetings) Regulations 2013* (Regulations).
- 5.10. All members of the Conduct Committee who are present at a meeting (subject to the provisions of the Act or Regulations) must vote on any matter arising for a decision of the Conduct Committee.
- 5.11. The Presiding Member shall have a deliberative vote and does not have a casting vote. The decision will be referred to Council for deliberation if the votes are tied.

- 5.12. The agenda and minutes of the Conduct Committee will be available to the public in accordance with the Code of Practice – Access to Council and Committee Meetings and Documents.
- 5.13. All Conduct Committee members must comply with the Act about Disclosure of Interests.

6. Revision History – 2022-2026 Term of Office

In Response to:	Revision to Conduct Committee Terms of Reference

Confidential Item 24.4 - Attachment A - Released to the Public